

Events Committee Recommendation

July 4, 2025

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1 Executive Summary

The Events Committee met on the 2 July and considered two supporting papers from its Working Groups when forming its recommendation to the World Sailing Council as set out in Regulation 11.

The Events committee unanimously supported the decision to recommend to Council the LA28 Olympic Sailing Competition boat quota, qualification system and qualifiers.

The Events Committee unanimously supported the decision to recommend to Council the initial conditions and guidance for the format of the LA28 Olympic Sailing Competition. Further recommendations from the Events Committee will follow that will include the detailed definition of the format for each event in the Olympic Sailing Competition.

2 Recommendations Qualification and Quota

2.1 Qualification System

The Events Committee reviewed the Paris2024 Qualification System and approved the small changes to address the following:

- A clearer definition of a Developing Nation for use in reallocating continental quota places.
- There were 14 qualifiers, and there was a difference between the qualification system's hierarchy and the calendar order of the qualifiers, which caused confusion.
- The continental qualifiers exhibited varied and inconsistent levels of quality.

Note: The IOC will provide an updated template for the LA28 version in which the approved information will be submitted to the IOC.

Recommendation 1: Qualification System for LA28

The Events Committee recommends the Council to approve the attached document and accompanying attachments as the Qualification System for the Los Angeles 2028 Olympic Sailing Competition, to be presented to the IOC for their consideration.

2.2 Quota

The Events Committee approved boat quotas for each event based on participation rates and MNAs in Paris 2024 qualifiers. The findings were based on:

- Athlete quota remains the same as Paris 2024, therefore, only a small adjustment to balance the qualification acquisition rate is required,
- Goal to increase the number of participating MNAs to the qualifiers,
- Desire to have a larger quota for the World Sailing Championships to select the best in the world, which will encourage more participation to the continental qualifiers with those MNAs,

- Increase the quota for the Last Chance Regatta to encourage more athletes to campaign till the end of the qualifiers, and
- Unused quota to be reallocated to the Last Chance Regatta in the same event.

Recommendation 2: Boat quota for LA28

The Events Committee recommends the Council approve the table below as the boat quota for the Los Angeles 2028 Olympic Sailing Competition as set out in the Qualification System.

LA28 Event	Host NOC	World Sailing Championships	Continental Qualifiers						Last Chance Regatta	Emerging Nations	Tripartite Universality Places	Total Entries
			Africa	Asia	Central & South America	Europe	North America & Caribbean	Oceania				
M Windsurfing	1	10	1	1	1	2	1	1	6	1		25
W Windsurfing	1	10	1	1	1	2	1	1	6	1		25
M Kite	1	8	1	1	1	1	1	1	5			20
W Kite	1	8	1	1	1	1	1	1	5			20
M Dinghy	1	16	2	4	3	4	3	2	5	1	2	43
W Dinghy	1	16	2	4	3	4	3	2	5	1	2	43
M Skiff	1	8	1	1	1	1	1	1	5			20
W Skiff	1	8	1	1	1	1	1	1	5			20
MX Dinghy	1	8	1	1	1	1	1	1	4			19
MX Multihull	1	8	1	1	1	1	1	1	3			18
Boats												253
Athletes												330

2.3 Qualifiers

Building on the process established for Paris 2024, the Events Committee approved the revision of the qualifier selection procedure to align it with other World Sailing properties and refined the criteria for qualifiers. The bid process clearly outlines the expectations for prospective regattas hosting a qualifier and requires their commitment to meeting these standards through the submission of their bids.

The Events Committee acknowledged the financial burden placed on the sport by having numerous qualifiers, affecting both hosts and athletes. Efforts have been made to mitigate these costs including addressing a key concern is the requirement for athletes to own multiple boats and travel to numerous regattas.

To ensure a suitable and consistent level of competition for securing an Olympic quota place, the objectives of the qualifiers are:

- fair competition,
- all eligible MNAs can enter at least two boats per Event (or one boat if all MNAs are restricted to one boat),
- maximise MNAs and their competitors able to participate,

- cost efficient for athletes to participate and
- be conducted to the same rules, policies, standards and principles

Recommendation 3: Qualifier Selection

The Events Committee recommends the Council approve the continental qualifiers and the host of the Last Chance Regatta, and shall be approved by the World Sailing Board on the recommendation of an evaluation panel from the bids received. The evaluation panel shall comprise of members of the Events Committee and its Quota and Qualification Working Group along with staff from the World Sailing Executive Office who shall evaluate the bids against the Olympic Qualification Event Selection Criteria, the Olympic Qualification Event Requirements, the Olympic Vision, World Sailing regulations and policy, and the IOC Charter and By-Laws.

3 Recommendations Format

We utilize two of the earth's four elements and are unique addition to the Games. As a sport we are however facing challenges, which in today's world of evaluating sport through viewership are clearly identifiable. The have been brought to us by both the International Olympic Committee and the broadcasters.

The IOC has conditioned retaining our quota and 10 event slate for LA28 on improvements in three main areas:

- More compactness
- Shorter races
- Simpler operation

The broadcasters followed with strong guidance regarding:

- A more digestible format
- Schedule reliability
- Simpler terminology
- Better insights and information flow from Race Officials
- On-screen technology

These conditions from the IOC, along with strong guidance from broadcasters are strong signals. We would not have received such strong signals if sailing was currently performing well. The reality is that sailing remains one of the lowest-performing sports in terms of viewership, and we must improve. We must now take decisive steps to reduce costs and complexity, while increasing the value sailing brings to the Olympic Games.

The Events Committee makes the following recommendations that enable the implementation of these conditions and guidance - without introducing unnecessary risk to the sport while fully aligning with the stated objectives.

3.1 Visual Presentation and Terminology

Fifty percent of the Olympic Games audience do not regularly watch sport on tv. Not only do they not watch sailing—they do not watch sport. To engage them, we need to make our sport as easy to understand as possible.

The following Events Committee recommendations address this:

Recommendation 4: Visual clues for male and female athletes

To help understand who is sailing on each piece of equipment, it is recommended to add visual clues on clothing or equipment to distinguish male and female athletes. This would help spectators, officials, and broadcasters easily identify participants, particularly when male and female fleets race alternatively. It would also help build support for their heroes.

Gender-specific colours, patterns, or symbols can enhance the viewer experience and simplify officiating, while respecting athletes' preferences and comfort.

The Events Committee recommends that the World Sailing Executive Office be directed to research and implement a unified set of rules for Olympic athlete clothing and uniforms to achieve the set objectives.

Recommendation 5: Prominent national identifiers

The Events Committee recommends that the World Sailing Executive Office, in collaboration with each WS Olympic Class, Manufacturers, and the Equipment Committee, be directed to ensure:

- All Olympic equipment, particularly for the Olympic Sailing Competition, shall display prominent national identifiers, including large country flags and country tri-codes at a scale larger than Paris 2024, by establishing a position and size on every sail that is optimised for broadcast and spectator engagement. That shall be codified in the Class rules so it is consistent across all regattas by December 2026.
- For the Men's and Women's Kite events, a solution for dominant country branding on kites is agreed upon and presented no later than December 2025.

This process should consider potential amendments to the following:

- The Olympic Commercial Undertaking agreement between World Sailing and the manufacturers
- Class Rules
- Advertising Code
- Equipment Manufacturing Specifications

Recommendation 6: Development of standardised and audience-friendly terminology

The Events Committee recommends that the World Sailing Executive Office be directed to lead the development of a clear, consistent, and audience-friendly terminology framework and relatable data to be used across all communications and broadcasts relating to Olympic sailing.

This terminology overview should:

- Prioritise simplicity and clarity for a non-sailing, global audience;
- Align with modern broadcasting standards and viewer expectations;

- Be used consistently across all platforms (commentary, graphics, athlete interviews, official documents, etc.).

The scope of the framework should include, but not be limited to:

- Units of measurement
- Rules and racing terminology
- Stages of competition
- Event and equipment names

To ensure consistent implementation across all relevant regattas, the Events Committee also requests that the Racing Rules Committee support the World Sailing Executive Office by reviewing and proposing any necessary changes to the Racing Rules of Sailing and to standard document templates (e.g., Notice of Race, Sailing Instructions).

The objective is to support global storytelling of our sport by ensuring that sailing can be easily understood, followed, and appreciated by both sports fans and general Olympic audiences.

3.2 Communication of Race Officials Decisions and Intentions

We must make it as easy as possible for commentators to tell our story. Communication from Race Officials to broadcasters must be smooth and real-time. Moreover, Race Officials should be part of the story. In today's world, top sports not only broadcast live audio from referees or judges but also provide live video feeds of what they see. We are not just one step behind—we are far behind.

The following Events Committee recommendations address this.

Recommendation 7: Race officials

- i) The Events Committee recommends that the Games Race Officials be identified early in the Olympic quadrennial to ensure they have ample opportunity to gain the necessary experience at multiple class and World Sailing events leading up to the Olympic Games.
- ii) The Events Committee recommends preparing policies and undergoing training, which encompass collaboration between Race Management, broadcasters, and other involved parties. These efforts should actively include and engage all relevant stakeholders to ensure cohesive and effective race management operations.
- iii) The Events Committee supports accelerating efforts to implement technology and digital officiating at all World Sailing events.

Recommendation 8: Race officials' audio-visual presentation

The Events Committee recommends that World Sailing, in collaboration with its broadcast partners and technical providers, develop a strategy to integrate Race Officials into the live audio-visual presentation of Olympic sailing events.

This approach should aim to:

- Enhance storytelling by including the voices and perspectives of Race Officials during key decision-making moments;
- Increase transparency by providing real-time insight into race management and umpire actions and judgments;
- Improve audience engagement by helping viewers understand what is happening on the race area and why;
- Provide forward-looking information by clearly communicating the Race Committee's intentions regarding scheduling, delays, next race starts or restarts—allowing commentators, broadcasters, and audiences to stay informed and follow the unfolding story in real time;
- Align with industry standards observed in other sports where referees or umpires are audibly and visually present during broadcasts.

Key elements to be considered include:

- Live audio feeds from the Race Officer or Umpire team to the broadcast;
- On-screen visuals or replays showing what officials see or communicate;
- Technical solutions enabling smooth, real-time transmission of this content;
- Clear protocols and training to ensure the professionalism and accuracy of what is shared with the audience.
- Standardised terminology and presentation to enable translations in multiple languages and pre-prepared detailed explanations in accompanying notes

This initiative is critical to bridging the gap between the on-water action and the viewer experience and will support the sport's efforts to improve its broadcasting appeal in line with IOC expectations.

3.3 Complexity

In response to the clear conditions set by the International Olympic Committee and the strong guidance received from broadcasters, it is essential that the sport takes steps to reduce the complexity of sailing as it is presented within the Olympic Games.

The recommendations in this area aim to address compactness and schedule reliability.

Running the Olympic Sailing Competition (OSC) is uniquely complex and resource-intensive when compared to traditional sailing regatta. This complexity comes with high financial and logistical costs. As a result World Sailing is faced with increasing demands to deliver a streamlined OSC that remains exciting, understandable, and efficient to operate.

It is clear that sailing must evolve its approach to competition scheduling to remain viable and relevant in the Olympic context. These changes are not just about efficiency - they also support the marketability and sustainability objectives outlined in the Olympic Vision.

Recommendation 9: Opening series schedule

The Events Committee recommends scheduling the Opening Series races of each event in the Olympic Games over no more than three days.

Recommendation 10: Competing in a wide range of conditions

The Events Committee recommends that all Olympic Events should be able to compete in a wide range of conditions, especially at the lower wind limit.

Recommendation 11: Starting and finishing on time

The Events Committee recommends adjusting the World Sailing Race Management Policies for the Olympic Games by December 2026 to ensure racing starts and finishes as scheduled and fits within the competition session approved by the IOC, specifically that a race is only postponed or restarted due to significant change in wind/weather conditions during the Olympic Sailing Competition. The members of the Format WG are appointed to work on behalf of the Events Committee with the Race Officials Committee and Race Management Sub-Committee on implementing this recommendation.

The implementation of this recommendation should be developed through joint efforts between the Race Officials Committee, their Race Management Sub-Committee and the Events Committee to ensure the recommendation principles are achieved (e.g., consensus on the definition of ‘significant’ in this context). This policy should also consider eliminating possible delays that may occur due to technical infringements and the Events Committee requests support from the International Measurers Sub Committee to identify such instances. This policy is anticipated to require a digital officiating solution to adjudicate the start and finish line that will have a financial impact on all stakeholders.

Recommendation 12: Windsurfing Marathon Race

To reduce the complexity and retain flexibility in organising World Sailing competitions and Olympic Games the Events Committee recommends not to run the marathon race for the windsurfing (iQFOiL) at these events. The Class may run the marathon race at class events.

3.4 Next Steps

The following are not recommendations, but an indication of direction of travel. The Events Committee’s Format Working Group are considering the following as they directly relate to the conditions by the IOC:

1. **Limiting the number of final formats** to a minimum. The initial recommendation is a maximum of two.
2. **Shortening the Opening Series** by removing at least 20% of races in all events.
3. **Retaining one dedicated finals/medal day** per event.
4. **Shortening the duration of dinghy races.**
In response to the IOC’s requirement to condense the Opening Series into a maximum of three days, the Working Group is reviewing race durations. A key question is how to shorten races without compromising the core skillsets that define elite sailing.

Another equally important consideration is fitting races within the available broadcasting window. To be broadcasted live, races should fit within a 24–26 minutes broadcast window, including introductions, summaries and wrap up.

Alternatively, a 52-minute slot could accommodate both male and female racing run back-to-back.

The recommendation to address this will be carefully examined in the coming weeks and months. It will require reflection on several aspects, including fleet sizes per race.

5. **Ensuring medal decisions are made in the final race.**

The Events Committees Working Group are evaluating how to ensure that medals are not decided before the final race begins. Ideally—but not necessarily—we are seeking a format in which the first boat across the line becomes the Olympic champion.

Most importantly, medal opportunities are a key driver of viewership. The more nations in medal contention, the higher the audience. It is understood this approach must balance fairness and simplicity, and are reviewing the weighting of the Opening Series accordingly.

4 Attachment papers

- Olympic Games Qualification Event Requirements
- Olympic Qualification Event Selection Criteria
- Qualification System – Games of the XXXIV Olympiad – Los Angeles 2028 (old form)

Olympic Qualification Event Selection Criteria

A Qualification Event is the exclusive property of World Sailing and may only be awarded by World Sailing upon execution of a binding agreement.

Goal for all qualifiers:

- fair competition,
- all eligible MNAs can enter at least two boats per Event, (or one boat if all MNAs are restricted to one boat)
- maximise MNAs and their competitors able to participate
- cost efficient for athletes to participate
- be conducted to the same rules, policies, standards and principles

The continental qualifiers and the host of the Last Chance Regatta shall be approved by the World Sailing Board on the recommendation of an evaluation panel from the bids received. The evaluation panel shall comprise of members of the Events Committee and its Quota and Qualification Working Group along with staff from the World Sailing Executive Office who shall evaluate the bids against this criteria, the Olympic Qualification Event Requirements, the Olympic Vision, World Sailing regulations and policy, and the IOC Charter and By-Laws.

Compliance

A qualifier shall be a World Sailing Event as defined by World Sailing regulations and policy (E5), meaning

- Race official appointments by World Sailing and according to World Sailing policies
- Competition rules and documents (ie NOR, SI, etc) decided and approved by World Sailing
- Digital Officiating will be the standard across all qualifiers
- World Sailing has suitable access to the qualifier and the organising committee

Consistent rules and policies to apply across all qualifiers, with formats variation only in an opening series (or equivalent) if entry numbers require fleets.

A qualifier must comply with the Olympic Games Qualification Event Requirements and the Qualification System.

Eligibility

A continental qualifier shall be open to at least two boats in each event from all MNAs (or one boat if all MNAs are restricted to one boat) (from the continent as applicable) who have not yet qualified, other MNAs are permitted to attend if it is a world or continental championship or continental games.

The maximum number of entries per MNA for each qualifier is to be defined by Games Technical Delegates and included in the qualifier's Notice of Race.

Only non-qualified MNAs may enter each event of the Last Chance Regatta. A maximum of 3 boats per MNA per event shall be permitted in the Last Chance Regatta.

Regatta Timing

Olympic Qualification Event Selection Criteria

A continental qualifier for one person events to be held as a single regatta in 2027 in its respective continent after the Fortaleza 2027 World Sailing Championships.

The continental qualifier for two person events may be held:

- At a single regatta in early 2028 where all continental places are determined,
- Combined as with a one person event qualifier, or
- At a single regatta in the continent for all two person events

The Last Chance Regatta shall be held by early March 2028 in Europe or a venue with a good supply of charter boats for each event to maximise participation. The timing and location of the Last Chance Regatta shall enable competitors who qualify to the Games at the qualifier to ship their boats from the qualifier to Los Angeles in time to participate in a warm up regatta, if confirmed.

The date and location of the proposed qualifier will be assessed in view of the overall campaign calendar for an athlete in the relevant Event. Regattas that don't require an athlete to own an additional boat will be viewed favourably.

Hosts who utilise an existing regatta that MNAs regularly attend are preferred to minimise calendar congestion and capitalise on the history of the venue and the experience of the host.

Event Programme

A continental qualifier should consist of one of the following event programmes:

- All the Olympic events sailed in Olympic equipment,
- All the one person Olympic events sailed in Olympic equipment,
- All the two person Olympic events sailed in Olympic equipment, or
- A two person Class World or Continental championship

A regatta may partner with another regatta to meet the event programme minimums above on the basis they are in close geographical proximity that allows MNAs and race officials to share resources between the regattas.

The Last Chance Regatta shall consist of All the Olympic events sailed in Olympic equipment.

Olympic Games Qualification Event Requirements



Set out below are the requirements of World Sailing for Olympic Games (Games) qualification events. Qualification events should be conducted with mind to the IOC's Qualification System Principles and the LA28 Sailing Qualification System.

The list of confirmed qualification events is defined in the qualification system for the respective Games.

Where the qualification event is not directly owned by World Sailing, the competition owner is required to formally engage World Sailing by contract to ensure fairness, equity and rights are respected. The respective International Classes and sailing continental association are expected to be proactive to assist the competition and Organising Committee to be of suitable standard and calibre.

Only the Games Technical Delegates are responsible for the qualification system and therefore only the IF Delegates are authorised on behalf of World Sailing to make decisions under the qualification system. Any variation or clarification to these requirements must be made in writing by the Games Technical Delegates in keeping with the philosophy of all qualifiers, being:

- fair competition,
- all eligible MNAs can enter at least two boats per Event, (or one boat if all MNAs are restricted to one boat)
- maximizing the number of MNAs and their competitors able to participate
- cost efficient for athletes to participate
- be conducted to the same rules, policies, standards and principles

The requirements set out below are intended to ensure that all qualification events are run in a similar manner and in as fair a way as possible.

1. Organising Authority and Organising Committee

World Sailing shall be a part of the Organising Authority of each Olympic qualification event. The IOC has only granted these rights to World Sailing and has not granted World Sailing the right to pass that responsibility to another party.

World Sailing will appoint its representatives to the Organising Authority and Race Committee and will work directly with the Organising Committee to deliver the qualifier.

All commercial and marketing agreements must comply with the relevant regulations and the specific assignment of these rights shall be agreed between the Organising Committee and the World Sailing in advance by contract or equivalent.

Where relevant, the respective continental sailing association should be invited to have a representative be a member of the Organising Committee.

2. Officials

The Technical Delegate, International Jury, Principal Race Officer, Course Representatives, Technical Committee and Digital Officials shall all be appointed or approved by World Sailing (see Poolicy L1 and RRS 89.2(c)).

Olympic Games Qualification Event Requirements

The number of race officials will be agreed by World Sailing and the Organising Committee, and within the regulations, race official appointments will be made in accordance with relevant policies. The costs of these race officials will be met by the organising committee.

Each race management team that conducts racing for an Event that has Olympic qualification shall have a World Sailing Course Representative.

If the competition is a single class qualification event, World Sailing must approve the appointment or not of a technical delegate.

Organising Committees should send their proposed list of race officials to raceofficials@sailing.org well in advance of the competition to obtain approval of them.

3. Court of Arbitration for Sport

The Court of Arbitration for Sport has jurisdiction over the Olympic qualification events under the terms of the Olympic Charter.

It is important that the Organising Authority, Technical Delegates and members of the International Jury are aware of this and that any potential dispute over International Jury decisions for an event are brought to the attention of World Sailing as soon as possible.

Any concerns regarding this, please feel free to contact the legal team at World Sailing legal@sailing.org.

4. Documents

The following documents must be approved by World Sailing no later than 14 days before they are published or used, whichever is earlier:

1. Notice of Race
2. Sailing Instructions
3. Competition Area Regulations
4. Equipment Regulations
5. Support Team Regulations
6. Athlete Media Regulations

The final version of most recent World Sailing Championship document (incorporating amendments and Requests for Information) should be used as the baseline for the above documents.

Please send the drafts to competitions@sailing.org.

5. Eligibility

Under the terms of the Games qualification system, the Olympic gender rules must be applied in order for the regatta to be a valid qualification competition.

The nationality rules found in World Sailing Eligibility Code apply. Please note that under this any dispute concerning nationality must be referred to World Sailing for a decision. Neither the organizing authority nor the International Jury have authority over nationality disputes under the Eligibility Code.

Olympic Games Qualification Event Requirements

Proof of nationality is required in order to qualify a National Olympic Committee for the Games. If an athlete competed at the World Sailing Championships in quad under the same country code, then no further verification is required as World Sailing undertakes the checks at that competition. For any other athlete, proof of nationality in the form of a passport or permanent residence card must be checked during registration and a copy retained for World Sailing if requested.

All athletes seeking Games qualification require a World Sailing Sailor ID on entry. This is a requirement of the qualification system and shall be a requirement of the entry system.

For any requests or queries concerning eligibility or nationality, please contact World Sailing via competitions@sailing.org.

Any other entry or eligibility criteria that limits a NOC or MNA's ability to be represented (quota, qualifying criteria, and the like) shall be explicitly agreed in the contract between World Sailing and the Organising before being published. Proposals should be made to World Sailing in good time as IOC approval may be needed.

6. Continent Assignment

The assignment of NOCs and MNAs to a continent is defined as part of the games qualification system.

7. Entries

Each Olympic qualification event and competition must have a World Sailing approved entry system.

World Sailing will manage the Entry System including eligibility checks and payments for a fee unless otherwise agreed with the Organising Committee in advance. Any Organising Committee proposed systems will need automated interface compatibility with World Sailing systems.

Entry fees and any additional mandatory costs, fees or charges will be set in conjunction with the Organising Committee keeping in mind the need to provide consistency and quality service across all the qualification events. World Sailing will only retain any funds agreed in advance with the remainder to be sent directly to the Organising Committee as per the contract.

The competition can include non-Olympic Events with the agreement of World Sailing; this permission won't be withheld by World Sailing unless there is an unacceptable risk to the quality, fairness or consistency of the competition that can't be mitigated.

8. Format

This clause shall be reviewed and updated by the Event Committee once the Olympic Format is determined. The direction of travel is as follows:

The Event's finals format and minimum number of opening series races are intended to follow the World Sailing approved format principles for the Games for each Event with a variation to the opening series or equivalent to accommodate the number of entries is anticipated. Where there is uncertainty if a proposed format follows the approved Games principles, the Games Technical Delegates shall make the final decision.

Olympic Games Qualification Event Requirements

The minimum number of races to constitute a regatta for Olympic qualification is six (6) to reflect a fair competition and the gravity of Games qualification; this should be reflected in the Notice of Race however this doesn't constraint the Organising Authority from awarding prizes, trophies and awards if few races have been completed.

The starting system and course options expected to be used for the Games shall be used during each Qualification Event. Minor variances may be approved by the Games Technical Delegates for cost efficiencies, differing fleet sizes or to meet sustainability objectives.

9. Qualification

The only bodies able to confirm whether or not a NOC has qualified for the Olympic Games are World Sailing and the IOC. Within World Sailing, the only people able to issue decisions under the qualification system are the respective Games Technical Delegates. For clarity the qualification event Technical Delegate is not able to make decisions under the Games qualification system.

It is important that no documents or lists are issued purporting to show qualification (actual or prospective) unless with the prior written approval of a Games Technical Delegate or the Olympic Manager.

We appreciate that, following the conclusion of the competition, that there will be pressure to issue lists of qualified nations, however the Organising Committee must ask athletes and teams to refer to World Sailing who issue notices of qualification as soon as possible after the conclusion of the competition to the NOCs concerned.

10. Supplied/Charter Boats

It is important that if supplied or charter boats are available to athletes, these are made available under a fair allocation system that is defined in the Notice of Race and Equipment Regulations. It is critical that boats in the same Event are of equal quality from the same manufacturer and of a competitive international standard. World Sailing shall be informed ahead of time about how equipment will be selected to meet these standards.

Wherever possible equipment that is supplied at the Olympic Games should also be supplied for that Event at the qualification competition. The respective Class should be approached in good time to make these arrangements with the Organising Committee; World Sailing can facilitate this process.

Those qualifiers at which Emerging Nation athlete quota places are available for qualification shall have charter boats available for at least these athletes. This is to be contractually agreed between World Sailing and the Organising Committee in advance of the competition being confirmed an Olympic qualifier.

11. Results & Tracking

Each Olympic qualification event and competition must have a World Sailing approved Digital Race Office system.

World Sailing will provide the Results System that can produce the needed online and end of competition outputs for a fee unless otherwise agreed with the Organising Committee in advance.

Olympic Games Qualification Event Requirements

Any Organising Committee proposed systems will need automated compatibility with the entries, digital officiating, broadcast and World Sailing systems.

The Results system shall generate real time digital displays that can be shown online and/or in venue, provide files that can be printed locally, provide competition management tools (hearings, scheduling, penalties, etc) and real time data interface to the other technology systems.

The digital positioning system (ie tracking) will provide real time data to the other technology systems according to the relevant World Sailing competition technology homologation standard in force at the time of the qualifier.

12. Digital Officiating

Each Olympic qualification event and competition shall have a World Sailing approved Digital Officiating system.

World Sailing shall provide the Digital Officiating system for a fee unless otherwise agreed with the Organising Committee in advance.

World Sailing and the Organising Committee shall agree the provision of additional video adjudication according to the availability of host broadcast coverage. Additional video adjudication is required for Events that are broadcast.

13. Doping Control

Doping control may be carried out at any time and can be made without prior notification to either athletes or event organisers. Doping control will be carried out during the Olympic qualification cycle.

To facilitate testing to take place, a suitable room for a doping control station should be provided. The facilities which are all part of a doping control station for in-competition testing can be found in section 4.2 of the WADA Doping Control Officer Toolkit at the following link: https://www.wada-ama.org/sites/default/files/resources/files/wada_dco_toolkit_v3_full_en.pdf

14. Stakeholder Engagement

In addition to working with World Sailing to promote the competition and its sponsors, the Organising Committee are expected to work closely with the relevant international class associations and host MNA to ensure that all their rules and regulations are met. Items such as Equipment Inspection, class membership, race official appointments and media content are particularly important.

Those competitions that are Continental Qualifiers should also ensure that their relevant continental association is able to actively support the competition should they wish to. Increasing participation and growing our sport are objectives they can help Organising Committees and the Classes achieve.

15. Marketing

Each Olympic qualification event and competition must have a World Sailing approved marketing plan that includes the division of sponsorship categories and allocation of sponsorship rights. This includes the use, positioning and content of any qualification event website.

Olympic Games Qualification Event Requirements

All branding, hospitality and activations shall be agreed in advance between World Sailing and the Organising Committee with the intent to maximise the services to athletes and increase the profile of the sport.

The use of the Olympic Properties, such as, the Olympic symbol, the emblem of the Games and the emblem of the National Olympic Committees are NOT permitted for any communications/advertising and/or promotional materials regarding qualification events.

The IOC provide guidelines with regards to the use of Olympic properties in the context of the qualification competitions for the Games which are being organised by World Sailing or a non-commercial third party (e.g. MNA, continental confederation, etc.).

Outlined within these guidelines, are different rules are applicable to communications /advertising and/or promotional materials which are made by the OC as opposed to those produced by any sponsor(s) of qualification events.

For the sake of clarity, “Sponsors of the Qualification Competition who are Olympic Partners” refers to TOP Partners and/or NOC/OCOG sponsors in the respective country(ies) in which reference to the Qualification Competition is being made.

In view of this, please note that Olympic Partners, such as NOC sponsors, may vary from country to country and, as such, particular attention must be paid to ensure any mention of sponsors of the qualification event are relevant to the country in which the reference is being made.

For information on IOC TOP Partners, please visit www.olympic.org/sponsors. For information on specific NOC and Games sponsors, please liaise directly with the respective NOC and OCOG.

Please contact World Sailing for a copy of the Guidelines that apply to the qualification competition and they will be shared when available from the IOC.

16. Broadcast and Media

Each Olympic qualification event and competition must have a World Sailing approved broadcast and media plan.

World Sailing shall provide additional media service to complement the Organising Committee media plan as agreed with the Organising Committee in advance. This is expected to include:

- a) pre competition: promotion, online communication, social media coverage, explainer videos, sponsorship activations
- b) daily: promotion, online communication, social media coverage, video highlights
- c) post competition: online communication, social media coverage, summary video
- d) provision of dedicated event page on sailing.org for the qualification event

World Sailing and the Organising Committee shall agree the provision of broadcast services and it is expected this will be provided unless there are significant economic or logistics reasons that make it prohibitive. The scope is expected to provide at least real time coverage of the finals and medal races, victory celebrations and wherever possible the last races of the Opening Series or equivalent that determine those athletes that progress to the medal race or medal series.

17. Venue & Equipment

Olympic Games Qualification Event Requirements

The venue will require all the typical competition facilities including:

- a) Boat Park for all boats
- b) Protected storage for all board equipment
- c) Berthing for support vessels
- d) beach master cabin,
- e) media centre,
- f) broadcast compound,
- g) equipment inspection areas,
- h) bridge,
- i) race officials meeting rooms,
- j) hearing rooms,
- k) race office,
- l) daily team leader meeting room,
- m) mixed zone,
- n) volunteer centre,
- o) quarantine and pitlane area,
- p) victory ceremony area, and
- q) technology workroom.

These spaces will include power, internet and various furniture, fittings and equipment.

Sport competition equipment (i.e. vessels, flags, marks etc) conforming to the Olympic standard will be required with quantities to be determined by the schedule of activities.

18. World Sailing's Commitment

To ensure the [continental] qualifier achieves its potential and to maximise the opportunity this provides the sport, World Sailing will:

- a) Work with organising committee to integrate the Olympic and Youth Olympic Games Qualification Event Requirements into the planning of the competition.
- b) Provide access to the Olympic Qualification marks as permitted by the IOC.
- c) Assist broadcast distribution from the competition through World Sailing channels.
- d) Provide resources to increase the journalistic content.
- e) Increase the distribution and reach of the competition media, including social media.
- f) Offer an online Official Notice Board and complete scoring, jury and competition management system at a reduced price to the organising committee.
- g) Offer a tracking service at the Olympic qualifier standard at a reduced price to the organising committee.
- h) Agree the Digital Officiating level that is suitable for the competition to be provided by the organising committee.
- i) Appoint all the international race officials.
- j) Support the organising committee and their stakeholders with the preparation and delivery of the competition with World Sailing Executive Office resources.
- k) support the organising committee to develop a marketing and communication plan to the benefit of the competition. World Sailing undertakes to not unreasonably withhold its approval of the competition marketing and communication plans as proposed by the organising committee.

19. The organising committee [Host] Commitment

To ensure the qualifier achieves its potential and to maximise the opportunity this provides the sport, the organising committee will:

- a) Deliver the qualifier in conjunction with World Sailing using the service levels as delivered at the World Sailing Championships as the baseline and as modified by the hosting contract.
- b) Provide, manage and staff the qualification and entry process.
- c) Pay World Sailing the Entry System Fee or provide the online registration system and staff the registration system prior to competition.
- d) Staff any onsite registration operations.
- e) Work with World Sailing to use as many Olympic practices, particularly for equipment inspection, race management and technology, as reasonably possible in the planning and delivery of competition.
- f) With World Sailing, develop a media and promotional plan that maximises the value of the competition whilst optimising the joint resources available.
- g) Recruit sufficient workforce, voluntary or otherwise to deliver the competition including race management teams and measurement teams.
- h) Secure sufficient venue area and spaces for the facilities needed to deliver the competition. This will include power, internet and various furniture, fittings and equipment in those spaces.
- i) Implement and promote the competition's sustainability plan according to World Sailing's Agenda 2030.
- j) Provide ILCA and iQFOiL charter boats of Olympic standard for ENP members at cost and additional boats across all Classes to the best of their ability.

The organising committee commits to develop a marketing and communication plan to the benefit of the competition that is compliant with World Sailing's legal, ethical and sustainability principles.



QUALIFICATION SYSTEM – GAMES OF THE XXXIV OLYMPIAD – LOS ANGELES 2028

WORLD SAILING (WS)

Sailing

Note: The IOC will provide an updated template for the LA28 version in which the approved information will be submitted to the IOC.

A. EVENTS (10)

Men's events (4)	Women's events (4)	Mixed events (2)
Windsurfing Kite Dinghy Skiff	Windsurfing Kite Dinghy Skiff	Dinghy Multihull

B. QUOTA PLACES

B.1 Total athlete quota places for Sailing:

	Athlete quota places	Host country athlete quota places	Universality Places	Total
Men	156	7	2	165
Women	156	7	2	165
Total	312	14	4	330

B.2 Maximum number of athletes per National Olympic Committee (NOC):

	Athlete quota places per NOC	Event Specific Quota
Men	7	1 boat per Event
Women	7	1 boat per Event
Total	14	

B.3 Type of allocation of quota places:

Athlete quota places are allocated to the NOC.



C. ATHLETE ELIGIBILITY

C.1 Compliance with the Olympic Charter and other relevant rules

All athletes must respect and comply with the provisions of the Olympic Charter currently in force, including but not limited to Rule 41 (Nationality of Competitors) and Rule 43 (World Anti-Doping Code and the Olympic Movement Code on the Prevention of Manipulation of Competitions).

Only those athletes who respect and comply with the Olympic Charter, the World Anti-Doping Code and the Olympic Movement Code on the Prevention of the Manipulation of Competitions, including the conditions of participation established by the IOC, plus the rules of World Sailing, may participate in the Olympic Games Paris 2024.

C.2 Age requirements

Athletes under 18 years of age shall present a signed and completed parent (or guardian) consent and declaration form to the OCOG by their Delegation Registration Meeting.

C.3 Additional IF eligibility criteria

Athletes must also comply with the following criteria:

- a. Shall be registered as a World Sailing Sailor and provide their Sailor Identification Number to the OCOG during the entry process.
- b. Shall have appeared on the official World Sailing World Ranking List for their qualified Class at any time between 1 July 2026 and 30 June 2028.
- c. Shall have competed in at least one of the Olympic qualification events mentioned in section **D. Qualification Pathway** in their qualified Event.
- d. Shall be fully paid members of the relevant international class association as required by their rules.
- e. Shall hold a valid insurance certificate showing proof of third-party liability with a minimum coverage per incident of €2,000,000 or equivalent, if deemed to be the “person in charge”.

D. QUALIFICATION PATHWAY

Only the World Sailing IF Delegates are responsible for this qualification system and therefore only the IF Delegates are authorised on behalf of World Sailing to make decisions under the qualification system.

D.1. QUOTA PLACES

D.1.1 The qualification events are listed in hierarchical order of qualification in the table D.1.2. below, irrespective of the actual calendar of the events. The World Sailing Olympic qualification event requirements and validity standards for quota allocation can be found in the relevant support documentation on available on the World Sailing website.



D.1.2 Number of boat quota places	Qualification events
34 Men 34 Women (Total 68 boats)	2027 World Sailing Championships, Fortaleza, Brazil, date TBC The highest placed NOCs in each of the one person Sailing events at the 2027 World Sailing Championships will be qualified as per the quotas in the table below.
8 Men 8 Women 16 Mixed (Total 32 boats)	2027 World Sailing Championships, Gdynia, Poland, date TBC The highest placed NOCs in each of the two person Sailing events at the 2027 World Sailing Championships will be qualified as per the quotas in the table below.
24 Men 24 Women 12 Mixed (Total 70 boats)	2027 Continental Qualification events, various The highest placed NOCs from each continent not already qualified at the 2027 World Sailing Championships in each of the ten Sailing events at the respective continental qualification competitions (as defined in the qualification events supporting document on available on the World Sailing website), will be qualified as per the quotas in the table below.
21 Men 21 Women 7 Mixed (Total 49 boats)	2028 Last Chance Regatta, location and date TBC The highest placed NOCs not already qualified at the 2027 World Sailing Championships, or the 2027 Continental Qualification events in each of the ten Sailing events at the 2028 Last Chance Regatta will be qualified as per the quotas in the table below.
2 Men 2 Women (Total 4 boats)	Emerging Nations - 2028 Last Chance Regatta, location and date TBC The highest placed NOCs who are current members of the World Sailing Emerging Nations Program (as defined in the Emerging Nations supporting document on available on the World Sailing website), not already qualified at the 2027 World Sailing Championships, the 2027 Continental Qualification events, or the 2028 Last Chance Regatta in each of the four Sailing events at the 2028 Last Chance Regatta will be qualified as per the quotas in the table below.



D.1.3 Quota Allocation Table

	2027 Sailing World Championships	Africa	Asia	Central & South America	Europe	North America & Caribbean	Oceania	2028 Last Chance Regatta	Emerging Nations
M Windsurfing	10	1	1	1	2	1	1	6	1
W Windsurfing	10	1	1	1	2	1	1	6	1
M Kite	8	1	1	1	1	1	1	5	
W Kite	8	1	1	1	1	1	1	5	
M Dinghy	16	2	4	3	4	3	2	5	1
W Dinghy	16	2	4	3	4	3	2	5	1
M Skiff	8	1	1	1	1	1	1	5	
W Skiff	8	1	1	1	1	1	1	5	
MX Dinghy	8	1	1	1	1	1	1	4	
MX Multihull	8	1	1	1	1	1	1	3	

D.1.4 Where two (2) boats have a tied final rank at a qualification event and only a one (1) boat quota place is available, the tie shall be broken in favour of the boat with the higher Opening Series or equivalent rank.

D.2 HOST COUNTRY PLACES

The host country will be allocated fourteen (14) athlete quota places, seven (7) for men and seven (7) for women athletes. The host country will automatically qualify one boat in each of the 10 Sailing events on the condition that the entered athletes meet the eligibility requirements described in section **C. Athlete Eligibility** of this document. The host country must also comply with the following criteria:

- The NOC has at least one boat compete in the respective event during the 2027 Sailing World Championships or the relevant continental qualification event.

D.3 UNIVERSALITY PLACES

D.3.1 Four (4) Universality places are made available to eligible NOCs at the Olympic Games Los Angeles 2028: two (2) Men's Dinghy and two (2) Women's Dinghy.

D.3.2 On {Date}, the International Olympic Committee (IOC) will invite all eligible NOCs to submit their requests for Universality Places. The deadline for NOCs to submit their requests is {Date}. The Tripartite Commission will confirm, in writing, the allocation of Universality Places to the relevant NOCs after the 2028 Last Chance Regatta.

D.3.3 Detailed information on Universality Places is contained in the "*Games of the XXXIII Olympiad, Los Angeles 2028 - Olympic Games Universality Places - Allocation Procedure and Regulations*" document.

E. CONFIRMATION PROCESS FOR QUOTA PLACES

E.1 CONFIRMATION OF QUOTA PLACES



E.1.1 World Sailing will publish the results of the event within seven (7) working days after the last day of the qualification event on its website (sailing.org).

E.1.2 World Sailing will confirm in writing to the NOCs within ten (10) working days after the last day of each qualification event, the quota places they have obtained.

E.1.3 The NOCs will then have until midnight London time on the date in the table below to confirm to World Sailing using the World Sailing confirmation form via the method instructed if they wish to use these quota places, as detailed in section **G. Qualification Timeline**.

Qualification Pathway	Confirmation date
2027 World Sailing Championships	TBD (ahead of LCR)
Host Country	
2027 Continental Qualification Events	
2028 Last Chance Regatta	Two (2) weeks from date of the invitation
Emerging Nations	
Universality Places	

E.1.4 NOCs shall enter all athletes to Los Angeles 2028 by the entries deadline in section **G. Qualification Timeline**.

E.1.5 Quota places not confirmed by the deadline will be deemed declined and reallocated according to section **F. Reallocation of Unused Quota Places**.

E.2 CONFIRMATION OF HOST COUNTRY PLACES

The host country must confirm in writing to World Sailing the use of the host country places according the procedure and date defined in E.1.3 above.

F. REALLOCATION OF UNUSED QUOTA PLACES

F.1 REALLOCATION OF UNUSED QUOTA PLACES

F.1.1 If an allocated quota place is not confirmed by the NOC by the confirmation of quota place deadline (see section **E. Confirmation Process for Quota Places**), or is declined by the NOC, the quota place will be reallocated according to the table below, respecting the maximum quota per gender and per NOC.

F.1.2 If a qualification event cannot be completed by the confirmation date set out in **section E. Confirmation Process for Quota Places**, the quota places from qualification event will be reallocated according to the table below.

Qualification Pathway	Reallocation
2027 World Sailing Championships	The quota place will be added to the event's 2028 Last Chance Regatta quota places.
Host Country	
2027 Continental Qualification Events	<u>Step 1</u>



	A Developing Nation is an NOC that has not qualified, regardless of acceptance of the place, in either of the last two (2) Olympic Sailing Competitions. This includes NOCs that have been offered a reallocated quota place. See the list below of NOCs defined as Developing Nations for each Sailing event for the LA 2028 Olympic Sailing Competition. <u>Step 2</u> The quota place will be added to the event's 2028 Last Chance Regatta quota places.
2028 Last Chance Regatta	<u>Step 1</u> The quota place shall be reallocated to the event's next highest ranked NOC not already qualified, at the 2028 Last Chance Regatta. <u>Step 2</u> The quota place shall be reallocated to the event's highest ranked NOC not already qualified, at the event's most recent Class World Championships. <u>Step 3</u> The quota place will be reallocated to the Dinghy Event of the same gender and reallocated to the highest ranked NOC in this Dinghy Event at the 2028 Last Chance Regatta not already qualified. <u>Step 4</u> The quota place will be reallocated to the Windsurfing Event of the same gender and reallocated to the highest ranked NOC not already qualified in this Dinghy Event at the 2028 Last Chance Regatta. <u>Step 5</u> Last resort process defined below in section F.1.3.
Emerging Nations	<u>Step 1</u> The quota place shall be reallocated to the event's next highest ranked Emerging Nation not already qualified, at the 2028 Last Chance Regatta. <u>Step 2</u> The quota place will be added to the event's 2028 Last Chance Regatta quota places.

F.1.3 Should the entire reallocation process above be exhausted and athlete quota places remain available with reasonable time to meet the Sport Entry qualification deadline, the World Sailing Executive Office, shall take advice from the respective Class and prepare a ranked candidate list of NOCs with eligible named athletes



for the World Sailing Board to select sufficient Athletes from to fill the athlete quota places. The candidate list shall be prepared in the following order:

1. Athletes of the original event quota place
2. Athletes of the opposite gender in the same event; not applicable for mixed events
3. Athletes of the original gender for the Dinghy Event
4. Athletes of the opposite gender for the Dinghy Event
5. Athletes of the original gender for the Windsurfing Event
6. Athletes of the opposite gender for the Windsurfing Event
7. Athletes of the same gender for any fleet racing event

F.1.4 The criteria, definition and eligible NOCs for Emerging Nations quota places are defined in the relevant supporting document available on the World Sailing website.

F.1.5 If an NOC enters the same athlete in a one-person event and a two-person event, then an additional boat quota place shall be added to the same one-person event at the 2028 Last Chance Regatta, respecting the total athlete quota.

F.1.6 If an NOC enters the same athlete in two (2) one-person events or the same two (2) athletes in two (2) two-person events, then an additional boat quota place shall be added to the same event at the 2028 Last Chance Regatta for the event that was qualified lower in the qualification hierarchy (see section D. **Qualification Pathway**), respecting the total athlete quota. If the quota places are obtained at the same qualification event, then the event in which the athlete's World Sailing Ranking is the lowest in the first rankings released following the 2028 Last Chance Regatta, shall have an additional boat quota place added at the 2028 Last Chance Regatta, respecting the total athlete quota. If the athlete's World Sailing Rankings are equal, then the IF Delegates shall decide which event the additional quota place is assigned to at the 2028 Last Chance Regatta based on the event they think the athletes' "second" event is.

F.2 REALLOCATION OF UNUSED HOST COUNTRY PLACES

Unused host country place(s) will be reallocated to the 2028 Last Chance Regatta in the respective event, respecting the maximum quota per gender and per NOC.

F.3 REALLOCATION OF UNUSED UNIVERSALITY PLACES

F.3.1 Any unused Universality place will be reallocated to the next highest-ranked eligible athlete of the same gender in the event, who has not yet qualified for the Olympic Games and respecting the maximum quota per gender and per NOC.

F.3.2 The highest-ranked eligible athlete regardless of the continent will obtain the quota place, respecting the maximum Universality Place quota per NOC. The process will be repeated until the quota has been filled for each gender.

F.3.3 If the Universality place reallocation process is exhausted and a quota place remains, the quota place will be added to the event's 2028 Last Chance Regatta quota.



G. QUALIFICATION TIMELINE

Date	Milestone
TBD	2027 World Sailing Championships, Fortaleza, BRA
<i>By 10 working days after the qualifier</i>	World Sailing confirms in writing to the NOCs the quota places obtained at the 2027 World Sailing Championships.
TBD	2027 World Sailing Championships, Gdynia, POL
<i>By 10 working days after the qualifier</i>	World Sailing confirms in writing to the NOCs the quota places obtained at the 2027 World Sailing Championships.
<i>By 10 working days after the qualifier</i>	World Sailing confirms in writing to the MNAs the athletes selected for the World Sailing Emerging Nations program.
TBD	The International Olympic Committee (IOC) invites all eligible NOCs to submit their requests for Universality places
TBD	The NOCs to submit their requests for Universality places
TBD	African Continental Qualifier, Name, Location, City
TBD	Asian Continental Qualifier, Name, Location, City
TBD	Central and South American Continental Qualifier, Name, Location, City
TBD	European Continental Qualifier, Name, Location, City
TBD	North America and Caribbean Continental Qualifier, Name, Location, City
TBD	Oceania Continental Qualifier, Name, Location, City
<i>By 10 working days after the qualifier</i>	World Sailing confirms in writing to the NOCs the quota places obtained.
TBD	The NOCs to confirm to World Sailing the use of the allocated quota places.
TBD	World Sailing to reallocate all unused quota places.
TBD	2028 Last Chance Regatta, Name, Location, City
<i>By 10 working days after the qualifier</i>	World Sailing confirms in writing to the NOCs the quota places obtained at the 2028 Last Chance Regatta.
Two weeks after the invitation	The NOCs to confirm to World Sailing the use of the allocated quota places.
Within five days after each previous step	World Sailing to reallocate all unused quota places.
<i>After the Last Chance Regatta, Date TBC</i>	The Tripartite Commission to confirm in writing the allocation of Universality Places to the NOCs (where applicable).
26 June 2028	Los Angeles 2028 Sport Entries deadline
14 July – 30 July 2028	Olympic Games Los Angeles 2028

G.1. All World Sailing supporting documents can be found on the World Sailing website url {link here}, including:

Emerging Nations criteria, definition and list

as of 2 July 2025



World Sailing Member National Authorities by Continent
World Sailing Olympic Qualification Event Requirements
World Sailing Olympic Qualification Events and validity standards for quota allocation

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Qualification Events must comply with the following criteria:

- a. Shall complete at least six (6) races in an Event for the results to be used for Olympic qualification
- b. A qualification Event shall have at least one more unqualified NOC than boat quota places offered to be a valid qualification event e.g., to offer one (1) boat quota place there must be two (2) non-qualified NOCs participating in that Event, to offer two (2) boat quota places there must be three (3) non-qualified nations participating in that Event and so on; and
- c. Shall meet the World Sailing Olympic Qualification Event Requirements.

Emerging Nations Quota Places

An athlete must continue to be a member of the World Sailing Emerging Nations Program by meeting the program's requirements (such as training commitments and reporting, enter their Class World Championships and Continental qualifier, and so on) to be eligible for an Emerging Nation quota place.

A MNA is eligible to be selected to the World Sailing Emerging Nations Program (ENP) when their NOC has an MNA that is defined in either Resourced but not Developed, or Not Resourced or Developed categories according to the World Sailing Emerging Nations Definition. See the list below of NOC's eligible for the World Sailing Emerging Nations Program (by Event). To be selected to the World Sailing Emerging Nations Program, MNAs shall compete in the Men's Windsurfing, Women's Windsurfing, Men's Dinghy and Women's Dinghy Events at the 2027 World Sailing Championships.

A Developing Nation is an NOC that has not qualified, regardless of acceptance of the place, in either of the last two (2) Olympic Sailing Competitions. This includes NOCs that have been offered a reallocated quota place. See the list below of NOCs defined as Developing Nations for each Sailing event for the LA 2028 Olympic Sailing Competition.